

U.S. Department of Homeland Security
FEMA Region 5
536 S. Clark St. 6th Floor
Chicago, IL 60605



FEMA

July 23, 2021

Mr. Joe Kelly, Director
Minnesota Department of Public Safety
Minnesota Homeland Security and Emergency Management
445 Minnesota Street, Suite 223
St. Paul, Minnesota 55101-6223

Dear Mr. Kelly:

Thank you for your letter to the U.S. Department of Homeland Security's Federal Emergency Management Agency (FEMA) Region V office. Your application for the construction and installation of a community safe room has been approved. Hazard Mitigation Grant Program (HMGP) funds under the disaster declaration FEMA-4442-DR-MN have been obligated for the following project:

Sub-Recipient	Application	Federal Share	Sub-Recipient Management Costs
City of Springfield	4442.21 City of Springfield Saferoom	\$651,391.03	Not Requested at this Time

The project has been cleared under the National Environmental Policy Act and has been determined to be categorically excluded in accordance with CATEX N8 as implemented under FEMA Instruction 108-1-1 and DHS Instruction 023-01-001-01, Rev. 1. The enclosed NEMIS Project Management Report indicates the amount of funds designated for HMGP project costs. You may only draw down those funds you will disburse within three days of the draw-down date.

Should you have any questions, please have your staff contact Andrew Davis at 202-813-2505 or andrew.davis@fema.dhs.gov.

Sincerely,

**FREDRIC E
KAEHLER** Digitally signed by
FREDRIC E KAEHLER
Date: 2021.07.21
13:13:07 -05'00'

For Kevin M. Sligh, Sr.
Acting Regional Administrator

cc: Ms. Jennifer Davis, State Hazard Mitigation Officer

Enclosures

**HAZARD MITIGATION GRANT PROGRAM
PROJECT LOCATION SUMMARY**

Hazard Mitigation Officer: Andrew Davis

Project Number: 4442.21

Grantee: Minnesota Homeland Security and Emergency Management

Subgrantee: City of Springfield, Minnesota

Scope of Work: The construction of a multi-use community safe room located at the Riverside Park and Rothenburg Campground in Springfield, MN.

Property Address Information:

Street Address	Latitude	Longitude
211 S. Cass Ave. Springfield, MN 56083	44.2366667	-94.9711111

RECORD OF ENVIRONMENTAL CONSIDERATION (REC)

Project 4442.21-R

Title: City of Springfield Riverside Park Community Safe Room

NEPA DETERMINATION

Non Compliant Flag: No	EA Draft Date:	EA Final Date:
EA Public Notice Date:	EA Fonsi	Level: CATEX
EIS Notice of Intent	EIS ROD Date:	

Comment The City of Springfield proposes to construct a stand-alone, multi-use community tornado safe room in Riverside Park located at 211 South Cass Avenue, Springfield, Minnesota 56087 (44.235559, -94.970812). The current park facility has a campground and sports complex. The multi-use safe room will include bathroom facilities, public events concessions, storage space, and open floor space for athletic uses. Useable safe room space will be 2915 sq. ft., with an occupancy capacity of 491 persons. The proposed safe room would require use of engineered fill to elevate the structure above the 500-year (.2% annual chance) flood elevation. As a part of the project, a backup generator for lighting and ventilation will be installed. Depth of ground disturbance for the safe room and utilities is approximately 6 feet. The community safe room design will be compliant with FEMA P-361 and International Code Council (ICC) 500.

A public notice was published in Springfield Advance Press. Newspaper on 9 December, 2020. No responses were received.

This project has been determined to be categorically excluded from the need to prepare either an Environmental Impact Statement or Environmental Assessment in accordance with CATEX N8 as implemented under FEMA Instruction 108-1-1 and DHS Instruction 023-01-001-01, Rev. 1. Particular attention should be given to the project conditions before and during project implementation. Failure to comply with these conditions may jeopardize federal assistance including funding. - jgrafton - 05/18/2021 16:10:23 GMT

CATEX CATEGORIES

Catex Category Code	Description	Selected
*n8	(*n8) Federal Assistance for New Construction Activities of Less Than One Acre in Undisturbed or Undeveloped Areas. Federal assistance for new construction and associated site preparation activities in undisturbed or undeveloped areas when the activities comprise less than one acre and follow best management practices to control noise, water, and air pollution. This category does not apply to new construction in undisturbed or undeveloped floodplains, wetlands, or seaward of the limit of moderate wave action (or V zone when the limit of moderate wave action has not been identified). This CATEX covers the range of activities typically necessary for new construction, including field work (e.g. borings, site inspection) and temporary staging and use of construction equipment and vehicles.	Yes

EXTRAORDINARY

Extraordinary Circumstance Code	Description	Selected ?
	No Extraordinary Circumstances were selected	

ENVIRONMENTAL LAW / EXECUTIVE ORDER

Environmental Law/ Executive Order	Status	Description	Comment
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16:21:06

RECORD OF ENVIRONMENTAL CONSIDERATION (REC)

Project 4442.21-R

Title: City of Springfield Riverside Park Community Safe Room

Environmental Law/ Executive Order	Status	Description	Comment
Clean Air Act (CAA)	Completed	Project will not result in permanent air emissions - Review concluded	
Coastal Barrier Resources Act (CBRA)	Completed	Project is not on or connected to CBRA Unit or otherwise protected area - Review concluded	
Clean Water Act (CWA)	Completed	Project would not affect any water of the U.S. - Review concluded	
Coastal Zone Management Act (CZMA)	Completed	Project is not located in a coastal zone area and does not affect a coastal zone area - Review concluded	
Executive Order 11988 - Floodplains	Completed	Located in floodplain or effects on floodplain/flood levels	Per Flood Insurance Rate Map (FIRM) panel 27015C0280D, effective July 20, 2009, the project is located in Zone AE, the 100-year floodplain. Project is the construction of a stand-alone, multi-use, community tornado safe room, in Riverside Park. The safe room will be elevated above the .2% (500 year) flood level which is not likely to affect floodplain values. Minnesota NFIP State Coordinator concurred with this project on April 9, 2021. See attached 8-Step Documentation. See conditions. - jgraffon - 05/18/2021 16:28:24 GMT
	Completed	Possible adverse effects associated with investment in floodplain, occupancy or modification of floodplain environment	
	Completed	8 Step Process Complete - documentation attached - Review concluded	
Executive Order 11990 - Wetlands	Completed	No effects on wetlands and project outside wetlands - Review concluded	
Executive Order 12898 - Environmental Justice for Low Income and Minority Populations	Completed	Low income or minority population in or near project area	
	Completed	No disproportionately high and adverse impact on low income or minority population - Review concluded	
Endangered Species Act (ESA)	Completed	Listed species and/or designated critical habitat present in areas affected directly or indirectly by the federal action	This project may affect the threatened Northern Long-Eared Bat; project information submitted to IPaC on 02/19/2021 resulted in the FWS instruction to rely on the Service's January 5, 2016, Programmatic Biological Opinion on Final 4

RECORD OF ENVIRONMENTAL CONSIDERATION (REC)

Project 4442.21-R

Title: City of Springfield Riverside Park Community Safe Room

Environmental Law/ Executive Order	Status	Description	Comment
			(d) Rule for the Northern Long-Eared Bat and Activities Excepted from Take Prohibitions to fulfill its Section 7(a)(2) obligation to consult. Documentation is attached. The IPaC response also identified other threatened and endangered species noted in the attached species list. The project proposes construction of a stand-alone community safe room in a parking area of a city park. No impacts to listed species are anticipated. Documentation attached. - jgrifton - 05/18/2021 16:23:05 GMT
	Completed	May affect, but not likely to adversely affect species or designated critical habitat (FEMA determination/USFWS/NMFS concurrence attached) - Review concluded	
Farmland Protection Policy Act (FPPA)	Completed	Project does not affect designated prime or unique farmland - Review concluded	
Fish and Wildlife Coordination Act (FWCA)	Completed	Project does not affect, control, or modify a waterway/body of water - Review concluded	
Migratory Bird Treaty Act (MBTA)	Completed	Project located within a flyway zone	
	Completed	Project does not have potential to take migratory birds - Review concluded	
Magnuson-Stevens Fishery Conservation and Management Act (MSA)	Completed	Project not located in or near Essential Fish Habitat - Review concluded	
National Historic Preservation Act (NHPA)	Completed	Standard Section 106 review	Pursuant to Stipulation I.B(1)(b) and Section IV of Appendix D of the Statewide Programmatic Agreement effective November 7, 2014, FEMA regards the SHPO's comment dated May 5, 2021, as concurrence with FEMA's May 13, 2021 finding of no historic properties affected. Documentation attached. See condition. FEMA invited the following tribes to comment on this undertaking on January 29, 2021: Flandreau Santee Sioux Tribe of South Dakota, Fort Peck Assiniboine and Sioux Tribes, Lower Sioux Indian Community of Minnesota, Prairie Island Indian Community, Santee Sioux Tribe, Shakopee Mdewakanton Sioux Community of Minnesota, Sisseton-Wahpeton Oyate of the Lake Traverse Reservation South Dakota, Spirit Lake Tribe of Fort Totten,

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RECORD OF ENVIRONMENTAL CONSIDERATION (REC)

Project 4442.21-R

Title: City of Springfield Riverside Park Community Safe Room

Environmental Law/ Executive Order	Status	Description	Comment
			Upper Sioux Community of Minnesota. No responses were received. Documentation attached. - jgraffon - 05/18/2021 16:15:18 GMT Response received from Santee Sioux Nation and is attached. - jgraffon - 05/18/2021 19:39:09 GMT
	Completed	Building or structure 50 years or older or listed on the National Register in the project area and activity not exempt from review	
	Completed	Determination of Historic Properties Affected (FEMA finding/SHPO/THPO concurrence attached)	
	Completed	No Adverse Effect Determination (FEMA finding/SHPO/THPO concurrence attached) - Review concluded	
	Completed	Project affects undisturbed ground	
	Completed	Project area has no potential for presence of archeological resources	
	Completed	Determination of no historic properties affected (FEMA finding/SHPO/THPO concurrence or consultation attached) - Review concluded	
Wild and Scenic Rivers Act (WSR)	Completed	Project is not along and does not affect Wild and Scenic River - Review concluded	

CONDITIONS

Special Conditions required on implementation of Projects:

A local or state permit may be necessary for construction in the floodplain and must be obtained prior to any construction.

Source of condition: Executive Order 11988 - Floodplains

Monitoring Required: No

The top of the bottom floor and lowest adjacent grade of the safe room must be built above the effective 0.2% annual chance flood zone to both reduce potential flood damage in the future and ensure occupant safety when utilizing the safe room.

Source of condition: Executive Order 11988 - Floodplains

Monitoring Required: No

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RECORD OF ENVIRONMENTAL CONSIDERATION (REC)

Project 4442.21-R**Title:** City of Springfield Riverside Park Community Safe Room

Applicant must apply for and obtain a Letter of Map Revision Based on Fill (LOMR-F) and submit the LOMR-F approval documentation at time of grant closeout.

Source of condition: Executive Order 11988 - Floodplains

Monitoring Required: No

All borrow or fill material must come from pre-existing stockpiles or commercially procured material from a pre-existing source. If this is not the case, the subrecipient shall inform FEMA of the fill source so required agency consultations can be completed and FEMA approval will be required prior to beginning ground disturbing activities.

Source of condition: National Historic Preservation Act (NHPA)

Monitoring Required: No

Erosion prevention and sediment control best practices must be employed throughout the construction period to avoid impacting nearby waterways or wetlands.

Source of condition: NEPA Determination

Monitoring Required: No

Standard Conditions:

Any change to the approved scope of work will require re-evaluation for compliance with NEPA and other Laws and Executive Orders.

This review does not address all federal, state and local requirements. Acceptance of federal funding requires recipient to comply with all federal, state and local laws. Failure to obtain all appropriate federal, state and local environmental permits and clearances may jeopardize federal funding.

If ground disturbing activities occur during construction, applicant will monitor ground disturbance and if any potential archeological resources are discovered, will immediately cease construction in that area and notify the State and FEMA.

Project Management Report

Disaster Number	FEMA Project Number	Amendment Number	App ID	State	Recipient
4442	21 - R	0	21	MN	Statewide

Subrecipient: Springfield

FIPS Code: 015-61816

Project Title : City of Springfield Riverside Park multi-use saferoom

Mitigation Project Description

Amendment Status : Approved

Approval Status: Approved

Project Title : City of Springfield Riverside Park multi-use saferoom

Recipient : Statewide

Subrecipient : Springfield

Recipient County Name : Brown

Subrecipient County Name : Brown

Recipient County Code : 15

Subrecipient County Code : 15

Recipient Place Name : Springfield

Subrecipient Place Name : Springfield

Recipient Place Code : 0

Subrecipient Place Code : 61816

Project Closeout Date : 00/00/0000

Work Schedule Status

<u>Amend #</u>	<u>Description</u>	<u>Time Frame</u>	<u>Due Date</u>	<u>Revised Date</u>	<u>Completion Date</u>
0	grant agreement	15 months	00/00/0000	00/00/0000	00/00/0000
0	design professional procurement	3 mo	00/00/0000	00/00/0000	00/00/0000
0	safe room design	3 mo	00/00/0000	00/00/0000	00/00/0000
0	construction contract bidding and procurement	6 mo	00/00/0000	00/00/0000	00/00/0000
0	safe room construction	6 mo	00/00/0000	00/00/0000	00/00/0000
0	closing grant	2 mo	00/00/0000	00/00/0000	00/00/0000

Approved Amounts

Total Approved Net Eligible	Federal Share Percent	Total Approved Federal Share Amount	Non-Federal Share Percent	Total Approved Non-Fed Share Amount
\$868,521.37	75.000000000	\$651,391.03	25.000000000	\$217,130.34

Allocations

Allocation Number	IFMIS Status	IFMIS Date	Submission Date	FY	ES/DFSC Support Req ID	ES/DFSC Amend Number	Proj Alloc Amount Fed Share	Recipient Admin Amount	Subrecipient Admin Amount	Total Alloc Amount
16	A	07/22/2021	07/21/2021	2021	3303865	14	\$651,391.03	\$0.00	\$0.00	\$651,391.03
Total							\$651,391.03	\$0.00	\$0.00	\$651,391.03

Obligations

Action Nr	IFMIS Status	IFMIS Date	Submission Date	FY	SFS Support Req ID	SFS Amend Number	Suppl Nr	Project Obligated Amt - Fed Share	Recipient Admin Amount	Subrecipient Admin Amount	Total Obligated Amount
1	A	07/22/2021	07/22/2021	2021	3681317	0	20	\$651,391.03	\$0.00	\$0.00	\$651,391.03
Total								\$651,391.03	\$0.00	\$0.00	\$651,391.03



U.S. Department of Homeland Security
FEMA Region 5
536 S. Clark St. 6th Floor
Chicago, IL 60605

FEMA

From: Andrew Davis
Date: 07/23/2021
Subject: Review of BCA for 4442.21 City of Springfield Safe Room project

Summary of BCA submitted for review

- BCA Software Version: 6.0
- State's submitted BCR: 5.04

Documentation Submitted:

- BCA Report with summary dated 11/20/2020; BCR=5.04

Comments

1. Additional verification of the total persons protected by the safe room and project cost were requested in the 1st RFI dated 04/09/2021.
2. FEMA RV analyst ran a BCA with the provided data and also came up with a BCR of 5.04.

BCR of 5.04 \geq 1.0; therefore, the project is cost effective